

1 **Fishing for Answers**

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5 The triple disaster of the March 11, 2011, earthquake, tsunami, and subsequent radiation
6 releases at Fukushima Dai-ichi were, and continue to be, unprecedented events for the ocean and for
7 society. More than 80% of the radioactivity from Fukushima was either blown offshore or directly
8 discharged in to the ocean from waters used to cool the nuclear power plants (1). Although offshore
9 waters are safe with respect to international standards for radionuclides in the ocean (2), the nuclear
10 power plants continue to leak radioactive contaminants into the ocean (3), and many near-shore
11 fisheries remain closed.

12 Public anxieties about seafood safety remain high, in part because Japanese are among the
13 world's highest per capita consumers of seafood. In an effort to bolster confidence in their domestic
14 supply, regulators tightened restrictions for cesium-134 and cesium-137 in seafood on April 1, 2012,
15 from 500 to 100 Becquerels per kilogram wet weight (Bq/kg). In fact, this may have had the opposite
16 effect, as the public now sees more products considered unfit for human consumption because of a lack
17 of rapid decreases in contamination levels.

18 In fact, the Japanese Ministry of Agriculture, Forestry and Fisheries (MAFF) has been monitoring
19 radionuclides in fish and other seafood products since shortly after March 11th. They have been
20 releasing these data on a regular basis, most notably in a single annual compilation of more than 8500
21 samples of fish, shellfish and seaweeds that were collected at major landing ports and inland freshwater
22 sites, particularly in the most affected coastal areas near Fukushima (4).

23 The MAFF results show total cesium levels ($^{137}\text{Cs} + ^{134}\text{Cs}$ in Bq/kg) in demersal (bottom-dwelling)
24 fish, including many important commercial species, are highest off Fukushima and lower in four
25 prefectures to the north and south (Fig. 1a). Fishing for these species is currently banned off Fukushima,
26 as 40 percent are shown here to be above the new regulatory limit of 100 Bq/kg.

27 The data also show that demersal fish have higher cesium levels than other marine fish types,
28 grouped here as epipelagic (near-surface ocean dwellers), pelagic (open ocean), and neuston (surface-
29 dwelling planktonic fish) and are comparable only to freshwater fish (Fig. 1b). Also striking in these data
30 is that cesium levels have not decreased even one year after the accident, except perhaps in neuston.

31 Cesium accumulates in fish muscle tissues with relatively modest concentration factors ($[\text{Cs in}$
32 $\text{fish}]/[\text{Cs in sea water}] \approx 100$ (5)), that increase only slightly as one moves up the food chain (6).
33 Bioaccumulation is much higher in general in freshwater fish (7), as seen here. Uptake of cesium is
34 balanced by loss back to the ocean, which increases with body size and metabolic rate (6). The loss rate
35 is on average a few percent per day and has been shown to be faster if the cesium supply is pulsed,
36 rather than a steady source (8).

37 With these high loss rates and the fact that cesium-134 and -137 remain elevated in fish,
38 particularly in bottom-dwelling species, one key conclusion is that there must be a continued source of
39 cesium contamination associated with the seafloor. Reports of Fukushima cesium in marine sediments,
40 though not extensive, support this assumption (9). Given the 30-year half-life of ^{137}Cs , this means that
41 that, even if these sources were to be shut off completely, the sediments would remain contaminated
42 for decades to come.

43 Of equal concern, is the factor of 100 or more difference in total cesium levels for any given date
44 and fish type, making management decisions of when to open or close a particular fishery more difficult.
45 This range may be due to variability in the cesium loss rates from fish, the life stages of each species,

46 and differences in habitat. Of course, many fish move over a wide range of temporal and spatial scales,
47 which will also affect cesium levels in fish caught at a particular location that may have been exposed
48 elsewhere if the sources are patchy and poorly known.

49 Fortunately, the MAFF data show that the vast majority of fish remain below even the new,
50 stricter regulatory limit for seafood consumption. In addition, it must be remembered that we are
51 surrounded by a sea of radioactivity, in that many naturally occurring radionuclides appear in fish at
52 similar or higher levels and are not considered a health threat. For example in fish we sampled in June
53 2011 off Japan, natural levels of potassium-40 were more than 10 times greater than Fukushima derived
54 cesium (2). Moreover, because cesium is rapidly lost from muscle after exposure stops, fish that migrate
55 to less affected waters will gradually lose much of their Fukushima-derived cesium, as seen in a report of
56 tuna caught off San Diego (10).

57 However, the fact that many fish are just as contaminated today with cesium-134 and -137 as
58 more than one year ago remains troubling and provides the best evidence that cesium is still being
59 released to the food chain. The Japanese government is using these MAFF results to keep fisheries
60 closed off Fukushima and to closely monitor neighboring areas where levels are approaching the
61 regulatory limits. These patterns of contamination and trends over time for different species need to be
62 communicated to the media and the public in order to put these risks in context. But, studies of cesium
63 in fish are not enough. An understanding of sources and sinks of cesium and other radionuclides is also
64 needed to predict long-term trends in fish and other seafood. Such knowledge would support smarter,
65 more targeted decision making, lessen public concern about seafood, and potentially help revive these
66 important fisheries safely, with confidence, and in a timely manner.

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68 References

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86 compilation of MAFF data; K. Kostel for assistance in writing.

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88 Figure Caption-

89 Figure 1. MAFF Fisheries data (4). 1a. Total cesium ($^{137}\text{Cs} + ^{134}\text{Cs}$ in Bq/kg) for demersal fish vs. time for

90 five prefectures in East Japan closest to Fukushima. 1b. Total cesium for five different fish types

91 vs. time. Demersal: cod, conger, flounder, halibut, pollock, rockfish, skate and sole; Epipelagic:

- 92 saury, sardines, anchovies; Pelagic: amberjack, mackerel, salmon, seabass, tuna; Neuston:
- 93 Japanese sand lance, ice fish, shirasu; and Freshwater fish: farmed and native.
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